

<u>GROWTH MANAGEMENT DEPARTMENT STAFF REPORT</u> <u>VILANO BEACH TOWN CENTER OVERLAY DISTRICT</u> January 10, 2024 Public Meeting VBTCDR 2023-04 – 165 Vilano Road Restaurant (Snappers)

To: Staff: Date:	North Coastal Design Review Board Teresa Bishop, AICP, Planning Manager January 3, 2024
Applicant:	Nathan Stuart, Fish House Holdings, LLC 233 Rivershore Lane St. Augustine, FL 32084
Location:	165 Vilano Road
FLUM:	TCMUD
Zoning:	TCMU

Applicable Land Development Code Standards: <u>Section 3.10</u> – Vilano Beach Town Center Overlay District.

Summary of Request: Applicant is requesting design approval to renovate and add an expansion to the existing building.

DRB Review: Applicant is requesting design approval to renovate and add an expansion to the existing building.

Staff Review

Planning Division: The applicant is requesting DRB review to expand and renovate the existing building located at 165 Vilano Road, planned for a restaurant. According to the application, the property was used as a restaurant over the past 30-50 years. The historic nature of the building was considered as the applicant was proposing the changes and submitted a proposal for Landmark status. The building and its proposed improvements were recommended approval by the Cultural Resource Review Board for Landmark designation. This designation will be heard by the Board of County Commissioners on February 6, 2024. The building and the proposed improvements have elements of the Art Deco architectural style, which is acceptable for the Vilano Beach Town Center. Overall, it appears the design components are compatible with the character of the Vilano Beach Town Center.

Building Type

Type II, commercial building. Art Deco is an acceptable style.

Architectural Style

Art Deco is an acceptable style; however, at this writing, an independent Architectural Study has not been completed.

Color and Material Options

The Applicant has provided a color pallet and building materials for the DRB consideration and approval. The renderings show the details and use of the colors and materials throughout the project. The colors and materials appear consistent with the Vilano Beach Town Center.

<u>Signage</u>

The applicant has proposed eight sign types for the building. The applicant needs to condense these signs for compliance with the LDC. The Snappers sign (Sign 4) and the Ice Cream Main Sign (Sign 2) appear consistent with LDC Section 3.10.05.I.3.c, for two identity signs on one façade; however, the ice cream cone design (Sign 1) and Ice Cream identity sign (Sign 3) needs to be incorporated into the Ice Cream main sign and not be stand-alone. The building identity, main restaurant brand (Signs 4 and 5) need to be incorporated into one sign for compliance with the Code. The DRB will need to provide if the Menu Board (Sign 7) and the Sidewalk Teaser (Sign 8) are consistent with the Land Development Code, as Section 3.10.05.I does not appear to address this type of signage. Signage colors, materials, and renderings were not provided with this application.

Parking

The proposed site plan provides eight parking spaces are being provided. Section 3.10.05.J.1 of the LDC requires in part, there shall be a minimum of 2 off street parking spaces per 1,000 square feet of non-residential space.... At this time, the applicant has not provided the square footage of the building or depicted the parking spaces on the site plan. The site plans shows stabilized grassed parking area, with no spaces. The 1st Floor Plan proposes over 100 seats within the dining area, open deck, bar, sushi bar, and event area. The applicant should provide adequate parking; however, the Land Development Code allows for no or reduce parking if restoring a historic structure.

Land Development Code Section 3.10.10 provides incentives for property owners who restore and preserve a qualified historic structure. Section 3.10.10.A.3 allows for an elimination of parking requirements for Commercial/Retail/Office uses, if buildable property is under 30,000 square feet. The subject property is 16,232 square feet in size and the applicant requested Landmark designation for the building the proposed improvements. The proposed Landmark designation was recommended for approval by the Cultural Resource Review Board at their regular December 11, 2023 meeting. The Board of County Commissioners will make the final determination, which is currently scheduled for February 6, 2024. Should the Board of County Commissioners approve the Landmark designation, the building and the property are eligible for Section 3.10.10.A.3, resulting in no parking being required for the proposed restaurant.

<u>Landscape</u>

The Landscape Plan currently does not comply with the LDC. Landscaping will need to be reviewed by the DRB in future.

Applicable Code Sections:

Section 3.10.04.A.4. The existing building appears to be Building Type II, Commercial.

Section 3.10.04.A.8. HVAC shall be screened in accordance with this section and will be reviewed with the construction plan review.

Section 3.10.04.A.9. Transmission, phone and cable boxes will be placed in the rear of the development and decorated in a manner compatible with the architectural style of the building. These utility elements are not shown on the site plan. The DRB may want to ask the applicant to provide where such utility elements are located and how those are screened.

Section 3.10.04.A.10. Chain-length, barbed wire or similar fencing is not proposed with this plan.

Section 3.10.04.A.11. The applicant provided a lighting plan showing wall mounted light features, recessed uplight, recessed step light, and pennant drum features. The applicant did not provide pictures of these light features. In addition, all exterior and interior lighting at the site shall meet the provisions of Section 4.01.09 of the Land Development Code for the protection of marine turtles.

Section 3.10.04.A.12 & 13. Pedestrian accessways and streetscape elements were provided with the construction plans and may require modification for compliance with the Land Development Code.

Section 3.10.04.A.14. Balconies, windows and porches are provided in the renderings and elevation drawings for your review.

Section 3.10.04.A.15. There are no drive-in facilities.

Section 3.10.04.A.16. Signage plans were submitted. Please see above staff comments; additional review may be required by the DRB.

Section 3.10.04.A.17. Accessways, driveways and access points are shown on the site plan.

Section 3.10.04.A.18. Gas station is not proposed.

Section 3.10.05.A-F Site Development Criteria. The existing building appears to be Building Type II, Commercial.

Section 3.10.05.G. Architectural Standards. Three styles are allowed within the Vilano Beach TCMU, Art Deco, Art Moderne, or Florida Vernacular also known as Old Florida Beach. The DRB must approve new buildings and renovations according to these styles. The DRB shall consider:

- 1. expert testimony regarding the authenticity of the architectural design,
- 2. documented patterns for Art Deco, Art Moderne, or Florida Vernacular,
- 3. the aesthetics of the proposed building or renovation,
- 4. its contribution to the objectives of the VBTC Overlay District.

The building and the proposed improvements have elements of the Art Deco architectural style, which is acceptable for the Vilano Beach Town Center. Overall, it appears the design components are compatible with the character of the Vilano Beach Town Center.

Section 3.10.05.J. Parking. As provided above, parking does not appear sufficient.

Section 3.10.05.L. Landscape. Landscaping, buffering and screening is proposed according to the LDC and TCMU regulations. The landscape site plan provided does not comply with the LDC.

Section 3.10.08.B. Required Pre-application Meeting. A Pre-Application with the DRB Meeting was not held. The applicant provided a community meeting was held October 18, 2023 at 4:00 PM at the Holiday Inn Express – Vilano Beach.

Section 3.10.08.C. Application and Permitting Requirements. The applicant submitted the required documents for DRB review, which include the following:

Pictures of Existing Building, Site Conditions, Aerial 1st Floor Plan Site Plan (submitted 12/12/2023) Landscape and Irrigation Plan (currently not in compliance with the LDC requirements) Rooftop Plan Renderings North, West, East, South Elevation Building Section 3D Renderings Material and Color Chart Lighting and Signage Details (currently not in compliance with LDC requirements) Fenestration Ratio Analysis Lighting Plan Application

CORRESPONDENCE

Staff has not received any phone calls or letters regarding the proposal as of the writing of this Staff Report.

SUGGESTED ACTION TO APPROVE

The Design Review Board may consider a motion to approve VBTCDR 2023-04 - 165 Vilano Road Restaurant (Snappers) as described within the application, provided:

• The request complies with Section 3.10 of the St. Johns County Land Development Code, and is consistent with the intent and purpose of the Overlay District.

SUGGESTED ACTION TO DENY

The Design Review Board may consider a motion to deny, **VBTCDR 2023-04 - 165 Vilano Road Restaurant (Snappers)** as described within the application, provided:

• The request does not comply with Section 3.10 of the St. Johns County Land Development Code.

The Board may consider additional conditions and findings.

Snappers







SOB 12/12/23

- LANS MUST COMPLY WITH ALL FEDERAL, STATE AN

- 12. PRIOR TO TRANSFER OF PROPERTY OWNERSHIP (REAL LAND OR CHANGE IN OWNERSHIP CONSTRUCTED BUILDING, OWNERSHIP DOCUMENTS MUST BE SUBMITTED TO THE BUILDI
- N THE SITE (INCL

CONCEPT SITE DATA TABLE SS PROPERTY AREA: 16,232.00 SF 0.37 A JECT AREA: 16,232,00 SF 0.37 AC ROPERTY ID NO 148120 000 NING TCML LUM: DISTRICT 12109C 0316. EMA FIRM PANEL NUMBE MAXIMUM: PROPOSED RVIOUS SURFACE AREA 75.00% ***** LOOR AREA RATID: 75,00% **** ILDING HEIGHT: MINIMUM PROPOSE ONT YARD SETBACK IN IDE YARD SETBACK (W) DE YARD SETBACK(E) AR VARD SETBACK RONT YARD BUFFER (N) DE YARD BUFFER (W)

	PARKING CAI	CULATIO	NS - SJC		
USE	1 SPACE PER GROSS FLOOR AREA (SF)	UNITS, SEATS, ROOMS, SPACES	PROPOSED BUILDING AREA (SF)	REQUIRED PARKING SPACES	PROVIDED PARKING SPACES
RESTAURANT			1		8
TOTAL PARKING SPACES					8

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ANICAL / COMMON NAME	CONT	CAL	_	QTY
perus virginiana 'Brodie' / Brodie Eastern Redcedar 10-12' ht. x 3'-5' sprd.,	-	2.5"-Cal.		5
erstroemia indica 'Muskogee' / Crape Myrtle (4) 1°-cal. trunks, 12' ht.	-	4"-Cal.		3
rcus virginiana / Southern Live Oak 12' - 14' ht. x 7'-9' sprd.		3"-Cal.		2
ANICAL / COMMON NAME	CONT	CAL		QTY
enix dactylifera 'Medjool' / Medjool Date Palm ching specimens, 15' CT	15 [.] CT			2
al palmetto / Cabbage Palmetto ved trunks, regen., matching CT hts.	15' CT			16
ANICAL / COMMON NAME	CONT	1	SPACING	-
lenbergia capillaris / Pink Muhly Grass 15" - 20" hL, full, 2'-6" o.c.	3-Gallon		30" o.c.	22
ocarpus macrophyllus 'Maki' / Maki Yew Podocarpus ching min. 7' ht. x 30" sprd., 3' o.c.	25-Gal.		36" o.c.	10
sevieria trifasciata / Snake Plant 24" ht. full	3-Gallon		18" o.c.	38
litzla reginae / Bird Of Paradise 24" - 30" ht.	7-Gallon		30° o.c.	4
mum obovatum "Withlacooche" / Withlacooche Walter's Viburnum 3' ht. x 24" sprd., 3' o.c.	Existing		36" o.c.	13
ia floridana / Florida Coontie 18" - 22" ht. x 24" - 28" sprd., 2'-6" o.c.	7-Gallon		30" o.c.	15
ANICAL / COMMON NAME	CONT	1	SPACING	
balum notatum 'Argentine' / Argentine Bahiagrass I, weed-free sod	Sod			2,008 s
lescantia zebrina / Wandering Jew 3" - 6" ht. x 6" - 8" sprd., 6" o.c.	4"-Pot		6" o.c.	4



COLOR: ET-35





OPT. COLOR: NAT. GRAY

Landscape Plan (LSHS)



ALL WORK SHALL CONFORM TO ANY AND ALL APPLICABLE REGULATIONS AND CODES FOR THE LOCATION OF THE WORK. THE INSTALLER SHALL OBTAIN ANY NECESSARY LOCATES, PERMITS AND INSPECTIONS.

ALL PIPE AND WIRE UNDER PAVING SHALL BE PLACED IN SCHEDULE 40 P.V.C. SLEEVES FOR THE FULL

MAINLINES SHALL BE BURIED TO PROVIDE A MINIMUM COVER OF 18", WHILE ALL LATERAL LINES SHALL

ALL WORK SHALL BE CLOSELY COORDINATED WITH THAT OF OTHER TRADES, IN ORDER TO AVOID CONFLICTS. REFER TO LANDSCAPE AND UTILITIES PLANS WHEN TRENCHING TO AVOID TREES, SHRUBS

THE DRAWINGS ARE DIAGRAMMATIC. THE CONTRACTOR SHALL BE EXPECTED TO MAKE THOSE MODIFICATIONS NECESSARY IN THE FIELD TO REACT TO ACTUAL FIELD CONDITIONS, WITHOUT DEPARTURE FROM THE DESIGN CONCEPTS OR INTENT. ANY PIPING SHOWN OUTSIDE THE PROPERTY LINE OR RUNNING OUTSIDE A LANDSCAPE AREA IS SHOWN THERE FOR CLARITY ONLY. ALL LINES SHALL BE

THE INSTALLER SHALL BE EXPECTED TO BE FAMILIAR WITH AND FOLLOW THE INSTRUCTIONS CONTAINED HEREIN, ON THE DRAWINGS, IN THE CONSTRUCTION DETAILS, AND IN THE WRITTEN SPECIFICATIONS, SHOULD A CONFLICT BE DISCOVERED WITHIN THE DOCUMENTS, HE SHALL IMMEDIATELY NOTIFY THE

ALL SPRINKLERS SHALL BE INSTALLED PLUMB AND WITH THE PROPER HEIGHT. ALL SPRINKLERS SHALL BE SITE ADJUSTED TO PREVENT WATER OVERTHROW ONTO BUILDING SURFACES, ROADWAYS, AND WALKWAYS. SHRUB BODY SPRINKLERS MAY BE SUBSTITUTED FOR HI-POPS AGAINST BUILDING(S) AT OWNERS DISCRETION. ALL SPRINKLERS SHALL BE A MINIMUM OF 12" FROM ANY BUILDING.

CONTRACTOR SHALL VERIFY WITH OWNERS REPRESENTATIVE ALL CONTROLLER PROGRAMMING.

THAT THE IRRIGATION IS LIMITED TO THE MINIMUM AMOUNT NECESSARY FOR ESTABLISHMENT.

INSTALL BACKFLOW PREVENTER IN AN INCONSPICUOUS LOCATION SUCH AS SHRUBBERY WHEN

THIS PLAN WAS PREPARED BY A CERTIFIED IRRIGATION DESIGNER AND MEETS THE STANDARDS OF THE

THE CONTRACTOR SHALL PREPARE AN AS-BUILT DRAWING SHOWING ALL IRRIGATION INSTALLATION. THE DRAWING SHALL LOCATE ALL PIPING AND VALVES BY SHOWING EXACT MEASUREMENTS FROM HARD

THIS PLAN IS PREPARED FOR ST. JOHNS COUNTY PRELIMINARY REVIEW AND IS NOT TO BE RELEASED

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ION	USE 2	ONE	PGR STA	RT MI	NUTES	DA	rs/wk.	G.P.M	PRE	C. RT.
E METER	Medium	1	A Gam,7	am	6	M,	W.F	11.15	1	1.60
ALVE BOX	Medium	2	n		6			12.02	1	.60
-QT75	PROGR	AM M	ONTHLY AD	JUSTM	ENTS					
PVC	Jan	34%	Feb	40%		Mar	64%		Apr	81%
E 40 PVC	May	98%	Jun	100%		Jul	98%		Aug	93%
C-200 (in valve box) N-CLIK	Sep	76%	Oct	59%		Nov	38%		Dec	30%
-101G	AVERA	GE DA	LY CONSUL	MPTIVE	USE IC)' rair	fall)			
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M.										
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5										
4										
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7										

Irrigation Plan







See separate sheet for lighting and signage

North Elevation





Note: Colored Elevation is for visual purposes only (not to scale)

See separate sheet for lighting and signage

East Elevation



Note: Colored Elevation is for visual purposes only (not to scale)

See separate sheet for lighting and signage

South Elevation



TURF ZONE SAIL CANOPY RE: HARDSCAPE CONCRETE PAD	
uilding Section. 3/32"=1'	

















Material Imagery w/ Render Examples

INDUSTRIAL ACTIVE GARAGE DOOR W/ CLEAR ANODIZED FINISH



ALUMINUM WRAPPED CANTILEVERED AWNING STRUCTURE WITH BLUE FINISH



Image for graphic purposes only. Shade structure element to be designed by structural engineer.







ALL WINDOWS & DOORS- CLEAR ANODIZED FINISH (MANUFACTURER TBD)





Material Imagery w/ Render Examples

(Specified Equal Light)







